



**Interim  
Bay Area Homeland Security Strategy  
Implementation Guidance for Fiscal Year 2012**

December 2011

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## 1.0 Bay Area Homeland Security Strategy

In 2011, the Bay Area Urban Area Security Initiative (UASI) conducted a region-wide risk validation analysis and capabilities assessment along with capabilities assessments across the region's twelve counties/operational areas. The results of these efforts were used to update the Department of Homeland Security (DHS) mandated Urban Area Homeland Security Strategy for the Bay Area UASI in 2012.

The 2012 *Bay Area Homeland Security Strategy* (Strategy) is a comprehensive, data driven document that outlines the Bay Area's risks, capabilities, vision, structure, and goals and objectives for homeland security. Having such a strategy ensures the Bay Area is in the best possible position to clearly track and articulate its risks and capability needs to local leaders, the State of California and DHS when seeking resources to reduce that risk and satisfy those capability needs.

The following sets forth **interim** guidance for the Bay Area to implement the region's Strategy in the form of homeland security projects for FY 2012. This guidance is interim due to the fact that the FY 2012 federal DHS grant guidelines have not been issued and the Bay Area does not know its funding allocation at this time. Moreover, this guidance only sets forth the methodology to be used to allocate FY 2012 UASI funding. It does not include the rules governing allowable expenses under the UASI grant for FY 2012 such as personnel costs, etc. Therefore, this guidance will change to reflect such rules once final DHS guidelines are issued. Over the coming weeks and months, the Bay Area UASI Management Team will hold a series of meetings to review this guidance in more detail and answer any questions stakeholders may have.

## 2.0 UASI Grant Program Overview

Since its inception in FY 2003, the intent of the UASI program has been to enhance regional terrorism preparedness in major metropolitan areas by developing integrated systems for terrorism prevention, protection, response, and recovery. Ultimately, the FY 2012 UASI program is intended to provide financial assistance to address the unique regional, multi-discipline terrorism preparedness planning, organization, equipment, training, and exercise needs of high-threat, high-density urban areas.

Activities implemented with UASI funds **must** support terrorism preparedness. However, as noted in the *Bay Area Homeland Security Strategy*, many capabilities which support terrorism preparedness simultaneously support preparedness for other hazards, including natural disasters and major accidents. Any FY 2012 Bay Area UASI funded projects **must** demonstrate the dual-use quality for any activities implemented that are not explicitly focused on terrorism preparedness.

### **3.0 2012 Federal Budget**

On December 17, 2011 Congress passed the DHS FY 2012 budget, which included \$1,349,681,000 for all state and local homeland security grants. This is an enormous cut when compared to prior years and, unlike in previous years, this amount is a single block of funding from which the Secretary of Homeland Security must allocate various grant programs (UASI, MMRS, SHSP, TSGP, etc.) at her discretion. This means the UASI and other grant programs do not have a specific funding amount at this time and no program is assured funding from the Secretary, except that Congress did provide \$50 million for Operation Stonegarden and no less than \$100 million for “areas at the highest threat of a terrorist attack.” This \$100 million may serve as a baseline for the UASI program, but that is not assured given certain ambiguities in the statutory language. After further accounting for FEMA’s 6.8% off the top cut for the agency’s management and administration (M&A) and the \$231.6 million for national training programs, \$876,221,692 remains for all state and local homeland security programs (excluding Operation Stone Garden, FEMA M&A, National Training, and \$100 million for high threat areas).<sup>1</sup>

Once the Secretary allocates the approximately \$876 million in funding among the programs, she must then distribute the funds within those programs based upon risk: threat, vulnerability and consequence. The Secretary must make her allocation and distribution decision within 60 days of the bill’s being signed into law. At this time, the 60 days will likely expire sometime in mid-February 2012 at which point the Bay Area will know its actual UASI allocation. However, it is likely such a decision from the Secretary will come sooner than mid-February and the Bay Area must be prepared for an earlier date.

### **4.0 Role of the Work Groups**

For FY 2012, the Bay Area is once again utilizing regional work groups to develop and review projects. These projects will be developed using the FY 2012 project template attached to this guidance as Appendix B. Each work group is assigned a goal or set of goals from the *Bay Area Homeland Security Strategy*. The work groups will develop and review regional projects designed to implement the goal(s) and objectives from the Strategy for which they have responsibility. These regional projects may be developed from and/or solicited by operational areas or sub-regions within the 12 county Bay Area UASI. There is no limit as to the number of projects that each work group may develop and submit. However, total funding available to each work group may be capped as discussed later in this guidance. The work groups and their areas of responsibility concerning projects for FY 2012 are:

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<sup>1</sup> The bill separately funds the Emergency Management Performance Grant at \$350 million and the Assistance to Firefighters Grant at \$675 million.

- **Risk Management/Information Analysis and Infrastructure Protection Work Group**
  - Regional planning and risk management projects under Bay Area Strategy Goal 1.
  - Regional intelligence, information sharing and infrastructure protection projects under Bay Area Strategy Goal 2.
- **Communications Work Group**
  - Regional communications projects under Bay Area Strategy Goal 3.
- **Regional Exercise & Training/CBRNE Working Group**
  - Regional CBRNE projects under Bay Area Strategy Goal 4
  - Regional training and exercise program projects under Bay Area Strategy Goal 8.
- **Regional Catastrophic Planning Team**
  - Regional public health and medical projects under Bay Area Strategy Goal 5
  - Regional community preparedness and emergency planning projects under Bay Area Strategy Goal 6
  - Regional recovery projects under Bay Area Strategy Goal 7.

The Bay Area Management Team will conduct meetings to review the project template and answer any questions of the participants. The Management Team will also prepare and submit the grant application to the State of California for submittal to DHS.

Work groups are strongly encouraged to integrate UASI, State Homeland Security Program (SHSP), Metropolitan Medical Response System (MMRS), Citizen Corps (CCP) and general funds when developing FY 2012 projects, with an understanding that the rules governing the use of those funds may vary from funding source to funding source.

## **5.0 Allocation of Funding**

Since the FY 2012 budget does not allocate a specific amount of funding for the UASI program and the Secretary has not decided how much funding to provide to the UASI program, the Bay Area will operate under the assumption that the FY 2012 funding will be approximately equal to the amount allocated in FY 2010 – \$34,000,000 – until such time as DHS determines otherwise. This assumption will allow the region to have projects drafted and approved in the event the level of funding is at or near the FY 2010 amount. Such a process is far more efficient than assuming a very low level of funding and then trying to develop projects at the last moment when the actual level of funding is higher than the amount originally assumed. Based on a \$34 million allocation, the Bay Area will allocate funding and develop projects using the following process:

## **Step 1 Federal Requirements**

As in year's past, by statute, any UASI allocation must set aside no less than 25% of the total allocation for law enforcement terrorism prevention activities (LETPA). LETPA includes the cost of intelligence analysts, counter terrorism training for law enforcement, etc. A detailed description of LETPA and requirements across planning, organization, equipment, training and exercise solution areas will be outlined in greater detail in the next iteration of this guidance.

One of DHS' highest priorities in FY 2011 was the enhancement of state and major urban area fusion centers (i.e. the Northern California Regional Intelligence Center (NCRIC)). Although not a statutory requirement, in FY 2011, DHS **required** that in the state or urban area in which one of the 72 DHS-recognized fusion centers reside, at least one investment justification must address funding support for that recognized fusion center. However, there was no minimum percentage or dollar amount associated with this requirement.

In FY 2011, the Bay Area UASI's Investment Justification number two satisfied the DHS fusion center requirement. It is most likely that this DHS mandate will continue into FY 2012 and the Bay Area will operate under that assumption unless informed otherwise by DHS. Virtually any funding set aside for fusion center activities would also satisfy part or all of the 25% set aside for LETPA activities (depending on the amount of funding allocated for fusion center activities and the total amount of UASI funding received by an urban area).

The last federal requirement is the State of California's potential hold back of up to 20% of the region's total UASI allocation for State projects. This issue is addressed in more detail in section 5, step 5 herein.

## **Step 2 Regional Sustainment Priorities**

Once federal requirements are known and satisfied, the region will identify and provide sustainment funding for those regional projects the Bay Area has determined must be sustained for this fiscal year. In the event the level of funding received by the Bay Area is less than that amount needed to fully sustain the projects listed for sustainment in FY 2012, each project will receive a percentage of the available funding equal to the current percentage it would receive if \$11,193,005 were allocated to the Bay Area as outlined in the table on the next page. Since management and administration of the grant is an amount equal to 5% of the total allocation, the actual amount available for projects under an \$11,193,005 allocation would be \$10,633,355.

### FY 2012 Sustainment Projects

Goal	Goal Title & Projects	FY 2012 Funding	% of Total Funding
1	<b>Planning and Risk Management</b>		
	Risk Management Project	\$436,800	4.1%
2	<b>Information Analysis &amp; Infrastructure Protection</b>		
	NCRIC	\$4,000,000	37.6%
	COPLINK - San Mateo Maintenance	\$360,000	3.4%
	COPLINK - Santa Clara Maintenance	\$290,000	2.7%
	ARIES – Contra Costa Maintenance	\$354,000	3.3%
4	<b>CBRNE Response</b>		
	Resource Typing Database	\$100,000	0.9%
8	<b>Regional Exercise &amp; Training</b>		
	Regional T&E Team	\$1,692,555	15.9%
	Training	\$1,700,000	16.0%
	Exercises	\$1,700,000	16.0%
<b>Total Project Funding:</b>		<b>\$10,633,355</b>	
<b>Management &amp; Administration</b>		\$559,650	5%
<b>Grand Total:</b>		<b>\$11,193,005</b>	

Each regional sustainment project shall be submitted by the project lead for that sustainment project to the Bay Area UASI Management Team using the project template in Appendix B. The Management Team will then submit the projects to the work group(s) with responsibility for the subject area the project(s) links with to be reviewed for compliance with this guidance and then onto the Advisory Group and Approval Authority for final approval. For example, the COPLINK projects shall be developed by the project leads for each project and then reviewed by the information analysis and infrastructure protection work group to ensure the projects meet **each** of the following criteria:

## **Sustainment Project Review Criteria**

- The project has a direct nexus to enhancing terrorism preparedness – the project will directly sustain capabilities to either, prevent, protect against, mitigate the damage from, respond to or recover from threats or acts of terrorism, **and**
- The proposed project provides clear linkage between the project and the listed Strategy objective(s) and how the project will support implementation of the objective(s), **and**
- Each project is regional insofar as it directly benefits all 12 twelve OA's in the Bay Area region, **and**
- The project budget is of a reasonable amount with each element of the project tied directly to a funding amount specified in the project budget section of the template.

### **Step 3 Major City Allocations**

Assuming the Bay Area receives UASI funding in excess of \$11,193,005 of which \$10,633,355 is for pre-determined core regional projects as outlined above, the Bay Area will allocate the additional funding to the three major cities in the region: San Francisco, San Jose and Oakland.

**Option A:** Accounting first for the 5% for management and administration, if the amount of available UASI funding for projects is \$3 million or more above the \$10,633,355, each major city shall receive a \$1 million allocation. If the additional UASI funding for projects is less than \$3 million, each major city shall receive an equal share of the available project funding. If no UASI funding is available beyond the \$10,633,355 needed to sustain the projects listed above, the major cities shall receive no UASI allocation. Under no circumstances will a single major city receive a UASI allocation in excess of \$1 million under option A.

**Option B:** In the event the Bay Area receives project funding above the \$10,633,355, each of the three major cities shall receive a percentage amount equal to .045% of the total amount above the \$10,633,355 for projects (this excludes funding that will go first to management and administration). For example, if the Bay Area receives \$24 million in UASI funding in FY 2012:

- \$1.2 million will go to management and administration
- \$10,633,355 will go to the core regional projects
- \$551,122 will go to each of the three major cities (.045% each of \$12,249,362).
- Remaining \$10,633,355 will go to other regional projects (discussed in Step 4)

However, if, as anticipated, the Bay Area receives \$34 million in FY 2012, each of the three major cities will receive \$978,721 under Option B. In the event Bay Area UASI funding in FY 2012 exceeds \$34 million, each major city shall receive an even \$1 million. Under no circumstances will a single major city receive a UASI allocation in excess of \$1 million under Option B.



All projects funded under the major city allocation **must** have a UASI project template from Appendix B, or set of templates as the case may be, that accounts for the entire amount to be spent by each city. Major city projects may be developed to support any one or more of the goals and objectives in the *Bay Area Homeland Security Strategy*. Each major city project must be vetted through the work group that has responsibility for the goals and objectives the major city project(s) align with in order to help ensure the project(s) will be used for regional benefit

Each major city project template shall be submitted to the Bay Area UASI Management Team. The Management Team will then submit the projects to the work group(s) with responsibility for the subject area the project(s) links with to be reviewed for compliance with the criteria below. For example, if a major city has an intelligence and critical infrastructure project or group of projects each project template will be submitted and reviewed by the information analysis and infrastructure protection work group to ensure the projects meet the guidelines specified herein. The major city projects will then be sent to the Advisory Group and Approval Authority for final approval. The criteria to be used by the working groups for evaluating major city projects are as follows:

### **Major City Project Review Criteria**

- The project has a direct nexus to enhancing terrorism preparedness – the project will directly sustain capabilities to either, prevent, protect against, mitigate the damage from, respond to or recover from threats or acts of terrorism, **and**
- The proposed project provides clear linkage between the project and the listed Strategy objective(s) and how the project will support implementation of the objective(s), addresses capability gaps from the regional 2011 Bay Area capability assessment, and buys down regional risk, **and**
- Each project is regional insofar as it directly benefits 3 or more OA’s in the Bay Area region, **and**
- The project budget is of a reasonable amount with each element of the project tied directly to a funding amount specified in the project budget section of the template.

### **Step 4 Additional UASI Funding**

Assuming the Bay Area receives UASI funding in excess of the amount necessary to fund the sustainment projects and provides either full allocations to the major cities in the region (Option A) or a percentage allocated toward the three major cities (Option B), the Bay Area will then allocate excess project funding to those projects developed by the region’s work groups that:

- Enhance the region’s priority capabilities: those capabilities most relevant/important based on the region’s risk profile and/or that have a low level of ability based upon the results of the 2011 Bay Area regional capabilities assessment.

The following are the priority capabilities, their corresponding goal and objective number in the *Bay Area Homeland Security Strategy* for FY 2012, and the work groups responsible for developing projects for their implementation. In addition to completing an initiative, every project developed by a work group for FY 2012 **must** directly enhance or sustain capabilities in these areas.

### **Risk Management/Information Analysis Work Group**

#### *Goal 1 Develop a Regional Risk Management and Planning Program*

- Risk Management (Objective 1.1)
- Planning (Objective 1.1)

#### *Goal 2 Enhance Information Analysis and Infrastructure Protection Capabilities*

- Counter Terrorism and Law Enforcement (Objective 2.1)
- Information Gathering and Recognition of Indicators and Warnings (Objective 2.2)
- Critical Infrastructure Protection (Objective 2.5)

### **Communications Work Group**

#### *Goal 3 Strengthen Communications Capabilities*

- Communications (Objective 3.1)

### **Regional Training and Exercises/CBRNE Work Group**

#### *Goal 4 Strengthen CBRNE Detection, Response, and Decontamination Capabilities*

- CBRNE Detection (Objective 4.3)
- On-site Incident Management (Objective 4.7)
- Responder Safety and Health (Objective 4.8)
- Public Safety and Security (Objective 4.9)

### **Regional Catastrophic Planning Team**

#### *Goal 5 Enhance Medical, Public Health and Mass Care Preparedness*

- Medical Surge (Objective 5.2)
- Fatality Management (Objective 5.7)

#### *Goal 6 Strengthen Emergency Planning and Citizen Preparedness Capabilities*

- Emergency Public Information and Warning (Objective 6.2)

#### *Goal 7 Enhance Recovery Capabilities*

- Economic and Community Recover (Objective 7.2)
- Restoration of Lifelines (Objective 7.4)

Given the likelihood of cuts to the Bay Area's total UASI allocation in FY 2012, **it is possible and likely that work groups will develop projects that will not be funded in FY 2012.** Such projects may be carried over into FY 2013 for review for potential

funding in that or future years or placed on a list in the event there are unspent UASI funds.

**Option 1** for scoring and ranking projects involves allocating a percentage of funding to each of the goals listed below based, in part, upon prior funding allocations to each goal in previous grant cycles as well as risk relevance and capability gaps in each of the capabilities listed, etc. The funding allocation is at the goal level and not at the objective level. There is no requirement that funding be divided evenly among the objectives/capabilities tied to each goal. Therefore, in theory, 100% of funding allocated to a goal could go to only one of the eligible objectives/capabilities tied to that goal.

**Funding Allocations by Bay Area Homeland Security Strategy Goal**

Bay Area Strategy Goal	Capabilities and Objectives	% of Funding	Estimated Funding <sup>2</sup>
Goal 1 Develop a Regional Risk Management and Planning Program	Risk Management (Objective 1.1)	10%	\$1,873,048
	Planning (Objective 1.1)		
Goal 2 Enhance Information Analysis and Infrastructure Protection Capabilities	Counter Terrorism and Law Enforcement (Objective 2.1)	16%	\$2,996,877
	Information Gathering and Recognition of Indicators and Warnings (Objective 2.2)		
	Critical Infrastructure Protection (Objective 2.5)		
Goal 3 Strengthen Communications Capabilities	Communications (Objective 3.1)	28%	\$5,244,534
Goal 4 Strengthen CBRNE Detection, Response, and Decontamination Capabilities	CBRNE Detection (Objective 4.3)	20%	\$3,746,096
	On-site Incident Management (Objective 4.7)		
	Responder Safety and Health (Objective 4.8)		
	Public Safety and Security (Objective (4.9)		
Goal 5 Enhance Medical, Public Health and Mass Care Preparedness	Medical Surge (Objective 5.2)	8%	\$1,498,438
	Fatality Management (Objective 5.7)		
Goal 6 Strengthen Emergency Planning and Citizen Preparedness Capabilities	EOC Management (Objective 6.1)	10%	\$1,873,048
	Mass Care (Objective 6.4)		
	Community Preparedness (Objective 6.5)		

<sup>2</sup> These amounts are strictly an estimate based upon the region being allocated \$34 million in FY 2012 UASI funding. These amounts do not account for the State’s potential 20% holdback.

Goal 7 Enhance Recovery Capabilities	Economic and Community Recover (Objective 7.2)	8%	\$1,498,438
	Restoration of Lifelines (7.4)		

Once the projects are developed by the work groups within their allotted budget, the Advisory Group will then review those projects using the following criteria, which shall be applied on a pass/fail or yes/no basis:

**Work Group Project Review Criteria**

- The project has a direct nexus to enhancing terrorism preparedness – the project has a direct nexus to either, preventing, protecting against, mitigating the damage from, responding to or recovering from threats or acts of terrorism, **and**
- The project maintains an existing priority capability, e.g., maintains a NIMS Typed response team, or is a self-contained project that will be completed or completes a phase of a larger initiative or completes the overall initiative already underway, e.g., completing equipment upgrades for a Regional Communications System Authority, **and**
- The proposed project provides clear linkage between the project and the listed Strategy objective(s) and how the project will support implementation of the objective(s), addresses capability gaps from the regional 2011 Bay Area capability assessment, and buys down regional risk, **and**
- Each project is regional insofar as it directly benefits 3 or more OA’s in the Bay Area region, **and**
- The project budget is of a reasonable amount with each element of the project tied directly to a funding amount specified in the project budget section of the template.

All work group projects must satisfy all five criteria in order to be put forward to the Approval Authority. In the event, any project does not meet all the criteria, the Advisory Group will provide a written explanation to the relevant work group outlining the basis for why any one or all of the criteria are not satisfied and the work group will be given 3 days to amend the project and resubmit it to the Advisory Group for a second review.

In the event available funding for work group projects is of such a small amount, e.g., a total of \$1.5 million, that allocating the funding across all of the goals would prove unworkable, the funding shall be allocated among the goals based on the following order of preference with the exact methodology to be determined by the Advisory Group:

- Goal 1 Develop a Regional Risk Management and Planning Program
- Goal 2 Enhance Information Analysis and Infrastructure Protection Capabilities
- Goal 3 Strengthen Communications Capabilities
- Goal 4 Strengthen CBRNE Detection, Response, and Decontamination Capabilities
- Goal 5 Enhance Medical, Public Health and Mass Care Preparedness

- Goal 6 Strengthen Emergency Planning and Citizen Preparedness Capabilities
- Goal 7 Enhance Recovery Capabilities

Projects funded under this alternative allocation method shall still require a project template from the relevant work group(s) with that template subject to review by the Advisory Group using the 5 bulleted work group project review criteria listed above.

**Option 2** for scoring and ranking projects involves each work group developing projects and then prioritizing internally among each work group those projects based on the following criteria:

- The project has a direct nexus to enhancing terrorism preparedness – the project will directly sustain capabilities to either, prevent, protect against, mitigate the damage from, respond to or recover from threats or acts of terrorism,
- The proposed project provides clear linkage between the project, listed Strategy objective(s) and how the project will support implementation of the objective(s), addresses capability gaps from the regional 2011 Bay Area capability assessment, and buys down regional risk,
- Each project is regional insofar as it directly benefits 3 or more OA’s in the Bay Area region,
- The project budget is of a reasonable amount with each element of the project tied directly to a funding amount specified in the project budget section of the template.

Under Option 2, there would be no specific amount of funding set aside for any of the work groups based on the goals in the *Bay Area Homeland Security Strategy*. Rather, there would be a single pot of funding that all of the work groups would compete for, which means it would be possible for only a small handful of projects to receive funding or even one project to receive funding. Once each work group prioritized their projects those projects would be submitted to the Advisory Group. The Advisory Group would then “score” each project template based upon the following categories and weights:

Category	Weight
Overall: Nexus to Terrorism Preparedness	10%
Supports Bay Area Homeland Security Strategy & Objectives and Addresses Capability Gaps	20%
Budget	10%
Regional Impact and Outcomes	20%
Project Milestones/ Timeline	10%
Project Status	10%
Sustainment	20%

A detailed explanation on scoring under each category is outlined in Appendix A herein.

**Step 5 The State’s 20% Hold Back**

Finally, the State of California is authorized to hold back up to 20% of the Bay Area's UASI allocation whatever the final funding level for 2012 turns out to be. In the event the Bay Area receives \$34 million in UASI funding, the State may retain up to \$6.8 million of that funding. In the likely event the State takes part or all of the 20%, this hold back by the State will be applied in the following order until the amount of funding is reached in order to satisfy the State's 20% hold back amount:

- First, among those projects developed by the work groups with each goal's projects losing a percentage equal to that goal's percentage allocation of funding. For example, under Option 1 in Step 4, the Communications Goal will lose .28 cents on each dollar given up for the State and the CBRNE Goal will lose .20 cents, etc.
- Second, evenly among those projects developed by the major cities. Thus, if after the work group based projects, the State's hold back still requires \$400,000, each major city shall forfeit \$133,333.
- Third, among the sustainment projects with each sustainment project losing a percentage equal to that project's percentage allocation of funding.

Using this three step method, if the State's hold back amount exceeds the total amount allocated to the work groups then all of the work group project funding will be given up for the State's 20% hold back. Assuming the State's 20% hold back exceeds the work group project amount but does not further exceed the amount allocated to the major cities, the major cities will forfeit whatever amount is need to satisfy the state holdback and keep their share of whatever is left over. The sustainment projects would not be impacted by the State's 20% hold back under such a scenario.

*Hypothetical:* In the event the Bay Area receives a \$15 million UASI allocation the State could retain up to \$3 million leaving the Bay Area with \$12 million in UASI funds. Under this example, \$12 million in funding would be impacted in the following way(s):

1. \$750,000 for UASI M&A (not impacted)
2. \$10,633,355 for regional sustainment projects (not impacted)
3. Major city projects
  - a. \$1 million per major city under Option A of which \$2,383,355 is deducted for the State's 20% hold back leaving \$205,548 per major city under Option A.
  - b. \$162,749 per major city under Option B (not impacted)
4. For work group projects
  - a. \$616,645 for regional projects under Option A, \$3 million of which is deducted for the States 20% hold back leaving no funding for work group projects under option A.
  - b. \$3,128,398 for regional projects under option B, \$3 million of which is deducted for the state's 20% hold back leaving \$128,398 in funding for work group projects under option B.

## **6.0 Work Group Meetings**

The Bay Area UASI Management Team will host a series of work group meetings to review this Strategy Implementation Guidance and the FY 2012 project template. These meetings will occur as outlined in the draft timeline below.

**Draft FY 2012 UASI Grant Timeline**

<b>Activity</b>	<b>When</b>	<b>Who</b>
Work Group Meetings #1 Training on Strategy Implementation Guidance, Project Template, & Evaluation Criteria	Jan 19, 2012 -Proposed projects due Feb 9, 2012 Jan 25, 2012 -Proposed projects due Feb 22, 2012 Jan 26, 2012 -Proposed projects due Feb 16, 2012	CBRNE/T&E 9 am – 11:30 am Risk Mgmt/Info Analysis 1pm – 3:30 pm  Communications 1pm – 3:30 pm  RCPT (Medical/Public Health, EM, & Recovery) 1:30 – 4 pm
Work Group Meetings #2 Vet and Prioritize Projects	Feb 16, 2012  Feb 23, 2012  Feb 29, 2012	CBRNE/T&E 9 am – 11:30 am Risk Mgmt/Info Analysis 1pm – 3:30 pm  RCPT (Medical/Public Health, EM, & Recovery) 1:30 – 4 pm  Communications 1pm – 3:30 pm
Advisory Group - review vetted & prioritized proposed projects	Mar 22, 2012	Advisory Group
Approval Authority – review & approve vetted & prioritized proposed projects recommended by the Advisory Group	Apr 12, 2012	Approval Authority
Prepare FY 2012 UASI grant application for submittal to CalEMA	Apr 18, 2012 (approximate date pending release of FEMA guidelines & CalEMA timeline)	BAUASI Management Team

## Appendix A OPTION 2 PROJECT TEMPLATE SCORING CRITERIA

### **OVERALL: NEXUS TO TERRORISM PREPAREDNESS**

Activities implemented with UASI funds **must** support terrorism preparedness by building or enhancing capabilities that prevent, protect, mitigate, respond to, or recovery from terrorism in order to be considered eligible. However, as noted in the *Bay Area Homeland Security Strategy*, many capabilities which support terrorism preparedness simultaneously support preparedness for other hazards, including natural disasters and major accidents.

Project Proposals **must** demonstrate the dual-use quality for any activities implemented that are not explicitly focused on terrorism preparedness.

Score of 4 = project proposal is **excellent** and **very clearly** demonstrates a nexus to the prevention, protection, mitigation, response, and/or recovery from acts of terrorism.

Score of 3 = project proposal is **very good** and **clearly** demonstrates a nexus to the prevention, protection, mitigation, response, and/or recovery from acts of terrorism.

Score of 2 = project proposal is **good** and **somewhat** demonstrates a nexus to the prevention, protection, mitigation, response, and/or recovery from acts of terrorism.

Score of 1 = project proposal is **acceptable** and **indirectly** demonstrates a nexus to the prevention, protection, mitigation, response, and/or recovery from acts of terrorism.

Score of 0 = project proposal is blank or non-responsive.<sup>3</sup>

### **URBAN AREA HOMELAND SECURITY STRATEGY OBJECTIVES**

Proposed project provides clear linkage between the project, listed objective(s) and how the project will support implementation of the objective(s), addresses capability gaps, and buys down risk.

Score of 4 = project proposal provides **clear, direct, very strong and succinct** linkages to the high priority capabilities/objective(s) in the Strategy and capability gaps identified in the 2011 regional capability assessment.

Score of 3 = project proposal provides **strong** linkages to high priority capabilities/objective(s) in the Strategy and capability gaps identified in the 2011 regional capability assessment.

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<sup>3</sup> A score of zero in this section means the project is ineligible and must be sent back to the work group that submitted it. No further review or scoring of the project is necessary if a score of zero for this section is given.



Score of 2 = project proposal provides **some** linkages to high priority capabilities/objective(s) in the Strategy, and capability gaps identified in the 2011 regional capability assessment.

Score of 1= project proposal provides **minimal** linkages to high priority capabilities/objective(s) in the strategy and capability gaps identified in the 2011 regional capability assessment.

Score of 0 = project proposal is blank or non-responsive.

## **BUDGET**

The budget section should include a complete project budget that identifies the amount requested as well as any other funds being leveraged. Score the section as a whole meaning the score is a combination of the answers provided in each applicable POETE narrative section that is to be filled out by the submitter.

Score of 4 = submitter has provided **excellent** detail (e.g., completed equipment list with AEL#, amount, planning deliverables, and project description) for what will be purchased for the project in each applicable narrative section. The items or services listed for purchase **clearly and directly link** to the purpose of the project as listed in the project template.

Score of 3 = submitter has provided **very good** level of detail as to what will be purchased for the project in each narrative section. The items or services listed for purchase have a **very strong** link to the purpose of the project.

Score of 2 = submitter has provided a **good** level of detail as to what will be purchased for the project in each narrative section. The items or services listed for purchase have a **strong** link to the purpose of the project.

Score of 1= submitter has provided **some** level of detail as to what will be purchased for the project in each narrative section. The items or services listed for purchase **link** to the purpose of the project.

Score of 0 = submitter has provided dollar amounts and **no written** answer(s) for budget sections that have funding associated with them and/or the answer(s) is **non-responsive**.

## REGIONAL IMPACT AND OUTCOMES

This section should outline the regional benefits the project provides.

Score 4 = the answer is **excellent** in that the project provides clear and direct evidence that it **directly benefits all 12** operational areas in the region.

Score 3 = the answer is **very good** in that the project provides clear and direct evidence that it **directly benefits no less than 8** operational areas in the region.

Score 2 = the answer is **good** in that the project provides clear and direct evidence that it **directly benefits no less than 6** operational areas in the region.

Score 1 = the answer is **acceptable** in that the project provides clear and direct evidence that it **directly benefits no less than 3** operational areas in the region.

Score 0 = the answer is blank or non-responsive to the question.

## PROJECT MILESTONES

This section should include all of the project milestones and timelines, including the procurement schedules, as well as internal government processes necessary to complete the project. This section will be carefully considered for the ability to complete the project with the grant performance period.

Score of 4 = submitter provided a **complete, orderly, and sequential** list of project milestones, with start and end dates, and a narrative that **clearly and directly** explains each milestone in relation to the total project.

Score of 3 = submitter provided a **list** of project milestones, with start and end dates, and a narrative that **very clearly** explains each milestone.

Score of 2 = submitter provided a **list** of project milestones, with start and end dates, and a narratives that **reasonably** explains the milestones.

Score of 1 = submitter provided a **list** of project milestones, with start and end dates for each milestone.

Score of 0 = submitter has not identified project milestones or the answers are incomplete.

## PROJECT STATUS

This section should clearly explain that the project is:

1. A maintenance project whereby grant funds will be used to maintain a regional NIMS typed team such as a HazMat Type II team or Urban Search and Rescue Type II Team, etc., **or**
2. A self-contained project that will be completed, e.g., starting and completing the development of a plan, **or**
3. A project that will complete a larger regional initiative, or phase of a larger regional initiative, e.g., completing equipment upgrades for a Regional Communications System Authority.

In the case of options 2 and 3 the answer clearly and reasonably demonstrates that completion or partial completion will occur in either case.

Score of 4 = the answer is **excellent** in that completion of the specified project or larger initiative phase is **clearly and demonstrably likely** to occur given the facts presented by the submitter, or the project **directly supports** the development or maintenance of an identified regional team or capability described and typed under NIMS (e.g., the purchase of equipment & training following an audit of the needs to become a HazMat Type II team).

Score of 3 = the answer is **very good** in that completion is **clearly and demonstrably likely to occur** given the facts presented by the submitter, or **significant progress** will be made to complete the final phase of a larger regional initiative or the project **likely supports** the development or maintenance of an identified regional team or capability.

Score of 2 = the answer is **good** in that completion is clearly and demonstrably likely to occur given the facts presented by the submitter, or **some progress** will be made to complete the **final phases** of a larger regional initiative or the project **provides some support** for the development or maintenance of an identified regional team or capability.

Score of 1 = the answer is **acceptable** in that completion is likely to occur given the facts presented by the submitter or the facts **reasonably** support the **possible completion** of a larger regional initiative or the project **provides minimal support** for the development or maintenance of an identified regional team or capability.

Score of 0 = the answer is blank or non-responsive to the question.

## **SUSTAINMENT**

The submitter must describe plans for maintaining with non-UASI funds the capabilities developed or maintained by the project after the UASI grant funding has expired, including sources of funding to be used, if necessary. In the event the submitter states that no sustainment funding will be needed, the project proposal must describe why sustainment funding is not needed to maintain the capabilities enhanced or maintained by the project after the UASI grant has expired.

Score 4 = the answer is **excellent** in that sustainment will **clearly occur** given the facts presented by the submitter. Plans and funding sources for sustainment are very clear and very likely to occur, or a very clear and supported response as to why no additional funds will be needed is provided by the submitter.

Score 3 = the answer is **very good** in that sustainment will **very likely** occur given the facts presented by the submitter. Plans and funding sources for sustainment are very clear and reasonable, or a very clear and supportable response is given as to why no additional funds will be needed is provided.

Score 2 = the answer is **good** in that sustainment is **likely** to occur given the facts presented by the submitter. Plans and funding sources for sustainment are very clear and reasonable, or a very clear and supportable response as to why no additional funds will be needed is provided by the submitter.

Score 1 = the answer is **acceptable** in that sustainment is **may** occur given the facts presented by the submitter. Plans and funding sources for sustainment are relatively clear and reasonable, or a reasonable response as to why no additional funds will be needed is provided by the submitter.

Score 0 = the answer is blank or non-responsive to the question.

## Appendix B FY 2012 PROJECT PROPOSAL FORM

### I. BACKGROUND INFORMATION

I.A. Primary Point of Contact Information:	
Name	
Agency	
Position Title	
Phone	
Fax	
Email	

I.B Project Name:

I.C Total Project Cost:

I.D MISSION AREAS					
Place an X in the box(s) that correspond to the mission area your project supports					
	Prevent	Protect	Respond	Recover	Mitigation
I.E Description - <i>Briefly describe exactly what the project entails and what would be accomplished by funding the project. Describe what, if any, existing capabilities the Bay Area Region currently has in place concerning this project such as any plans developed, training delivered, or equipment purchased, etc.</i>					

## II. ALIGNMENT WITH THE BAY AREA HOMELAND SECURITY STRATEGY

II.A BAY AREA SECURITY GOALS AND OBJECTIVES		
<i>Check the Bay Area goal(s) that this project directly supports.</i>		
1	<input type="checkbox"/>	Develop a Regional Risk Management and Planning Program
2	<input type="checkbox"/>	Enhance Information Analysis and Infrastructure Protection Capabilities
3	<input type="checkbox"/>	Strengthen Communications Capabilities
4	<input type="checkbox"/>	Strengthen Chemical, Biological, Radiological, Nuclear, and Explosives (CBRNE) Detection, Response, and Decontamination Capabilities
5	<input type="checkbox"/>	Enhance Medical and Public Health Preparedness
6	<input type="checkbox"/>	Strengthen Emergency Planning and Citizen Preparedness
7	<input type="checkbox"/>	Enhance Recovery Capabilities
8	<input type="checkbox"/>	Enhance Homeland Security Exercise, Evaluation and Training Programs

II.B List each Objective and Implementation Step (by number) from the Bay Area Homeland Security Strategy the project supports, and explain how the project supports the Objective and addresses gaps from the 2011 regional capability assessment.			
OBJECTIVE	IMPLEMENTATION STEP(S)	EXPLAIN HOW THE PROJECT SUPPORTS IMPLEMENTATION OF THE OBJECTIVE	EXPLAIN WHICH GAP(S) FROM THE 2011 REGIONAL CAPABILITIES ASSESSMENT THIS PROJECT WILL HELP ADDRESS.


### III. FUNDING

**III.A Provide the Proposed Funding amount for this project towards applicable Planning, Organization, Equipment, Training, and Exercises (POETE) elements. (Please check the appropriate box(es) on the left side for all that may apply). Also, for each funding area selected, provide a brief narrative describing the items or services being funded.**

ELEMENT		PROPOSED FUNDING
<input type="checkbox"/>	Planning	\$
<input type="checkbox"/>	Organization	\$
<input type="checkbox"/>	Equipment	\$
<input type="checkbox"/>	Training	\$
<input type="checkbox"/>	Exercises	\$
<b>TOTAL PROJECT COSTS</b>		<b>\$</b>

If applicable, provide the proposed funding amount from the project that can be obligated towards Law Enforcement Terrorism Prevention Activities (LETPA) funding.

\$

Planning

Organization

Equipment List the equipment and the Authorized Equipment List number from the [www.rkb.us](http://www.rkb.us) website

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Training

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Exercises

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**III. B Other Source(s) of funding that is being requested or utilized for this project (check the appropriate box(es) on the left side)**

FUNDING SOURCE		PROPOSED FUNDING
<input type="checkbox"/>	SHSP	\$
<input type="checkbox"/>	CCP	\$
<input type="checkbox"/>	MMRS	\$
<input type="checkbox"/>	General Funds	\$
<input type="checkbox"/>	Other Grant Funds	\$
<b>TOTAL OTHER FUNDING</b>		<b>\$</b>

**Other Funds: Explain how any non-UASI funds, such as general funds, SHSP, ASPR grants, etc., will be used to implement this project.**

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**III.C. For each selected Strategy Objective(s)/Target Capability listed in Question II.B., provide the proposed funding amount to be obligated from this project. The total funding listed for all Objectives/Capabilities should equal the total funding for the project.**

<b>Strategy Objective/Target Capabilities (Capabilities Selected Must Match with Section II.B.)</b>	<b>Amount of Funding per Objective/Capability</b>
Planning	
Communications	
Community Preparedness and Participation	
Risk Management	
Intelligence and Information Sharing and Dissemination	
Information Gathering and Recognition of Indicators and Warnings	
Intelligence Analysis and Production	
Counter Terror Investigation and Law Enforcement	
CBRNE Detection	
Critical Infrastructure Protection	
Food and Agriculture Safety and Defense	
Epidemiological Surveillance and Investigation	
Laboratory Testing	
On-Sight Incident Management	
Emergency Operations Center Management	
Critical Resource Logistics and Distribution	
Volunteer Management and Donations	
Responder Safety and Health	
Emergency Public Safety and Security	
Environmental Health	
Explosive Device Response Operations	
Fire Incident Response Support	
WMD and Hazardous Materials Response and Decontamination	
Citizen Evacuation and Shelter-in-Place	
Isolation and Quarantine	
Search and Rescue (Land-Based)	
Emergency Public Information and Warning	
Emergency Triage and Pre-Hospital Treatment	
Medical Surge	
Medical Supplies Management and Distribution	
Mass Prophylaxis	
Mass Care (Sheltering, Feeding, and Related Services)	
Fatality Management	
Structural Damage Assessment	
Restoration of Lifelines	
Economic and Community Recovery	

## IV. Project Impacts and Outcomes

**IV.A Project Outcomes:** Describe the regional outcomes and benefits that will be achieved as a result of this project. When describing the regional outcomes and benefits, describe the number of operational areas in the region that will directly benefit from this project. The outcomes and benefits should demonstrate improvement towards building or maintaining capabilities and reducing risk.

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## V. Project Management

**V.A** Identify up to ten milestones, with start and end dates, which will be achieved within the twenty month (20) period of performance under the FY 2012 UASI grant. No start date should begin before January 1, 2013 and no end date should end after September 30, 2014.

<b>MILESTONE NUMBER</b>	<b>MILESTONE NAME/DESCRIPTION</b>	<b>START DATE (MM/DD/YYYY)</b>	<b>END DATE (MM/DD/YYYY)</b>
1			
2			
3			
4			
5			
6			

7			
8			
9			
10			

**V.B Project Status. Place an X in the corresponding box:**

<input type="checkbox"/>	This project is a maintenance project.
<input type="checkbox"/>	This project is a self-contained project.
<input type="checkbox"/>	This project is part of an ongoing initiative.

**Explain how funding for this project will either maintain a capability in the region, complete a self-contained project, or complete a larger initiative or a phase of a larger initiative of which this project is a part of? Explain how the project will result in completion.**

**V.C Sustainment: Describe the long-term approach to sustaining the capabilities maintained or enhanced by this project without UASI funds once the grant performance period is over. To the extent funds are needed for sustainment in the future, will future grants be needed for sustainment or will local funds be used? If no funds are needed, explain why.**